Installations

# Master Planning for Army Installations

Headquarters Department of the Army Washington, DC 30 July 1993

**UNCLASSIFIED** 

# SUMMARY of CHANGE

AR 210-20 Master Planning for Army Installations

## This revision--

- o Establishes the planning relationship between theinstallation commander and tenant units and supportedactivities (paras 1-9 and 1-14).
- o Changes the name of the Installation Planning Board to the Real Property Planning Board (para 1-15).
- o Defines the real property master planning concept andprocess (para 2-2).
- o Establishes objectives of the master planning process(para 2-3).
- o Integrates environmental planning concepts into themaster planning process (para 2-7).
- o Defines new components of the master plan (para 3-2).
- o Initiates the concept of developing a real property investment strategy (para 3-4).
- o Lists sources for contributory information and plans(para 3-8).

Effective 31 August 1993

# Installations

# **Master Planning for Army Installations**

By Order of the Secretary of the Army: GORDON R. SULLIVAN General, United States Army Chief of Staff

Official:

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**History.** This UPDATE printing publishes a revision of thispublication. Because the publication has been extensivelyrevised, the changed portions have not been highlighted. **Summary.** This regulation defines the real property masterplanning concept and requirement. It establishes policies,procedures, and responsibilities for implementing the realproperty master planning process. It specifies proceduresfor Real Property Master Plan (RPMP) development, approval, update, and implementation. It continues the requirement forthe installation of Real Property Planning Boards. It alsoestablishes a relationship between environmental planning and

realproperty master planning in order to ensure that the environmentalconsequences of planning decisions are addressed. It establishes the requirement for complying with environmental documentation procedures.

**Applicability.** This regulation applies to the Active Army, the ArmyNational Guard on Federal property, and the U.S. Army Reserve.

Proponent and exceptions authority. Theproponent of this regulation is the Chief of Engineers. The Chiefof Engineers has the authority to approve exceptions to this regulation that are consistent with the controlling law and regulation. The Chief of Engineers may delegate this authority in writing to a division chief within the proponent agency who holds the grade of colonel or the civilian equivalent.

Army management control process. This regulation is subject to the requirements of AR 11–2. It contains internal control provisions but doesnot contain checklists for conducting internal control reviews. These checklists are being developed and will bepublished at a later date.

**Supplementation.** Supplementation of this regulation and establishment of command and

local forms are prohibited without prior approval fromHQDA (DAEN-ZCI-P), WASH DC 20310-2600.

**Interim changes.** Interim changes to this regulation are not officialunless they are authenticated by the Administrative Assistant to the Secretary of the Army. Users will destroy interim changes on their expiration date unless sooner superseded or rescinded.

Suggested Improvements. The proponent agency of this regulation is theOffice of the Chief of Engineers. Users are invited to sendcomments and suggested improvements on DA Form 2028 (RecommendedChanges to Publications and Blank Forms) directly to Commander,U.S. Army Corps of Engineers, ATTN: (DAEN-ZCI-P), WASHDC 20310–2600.

Committee continuance approval. The DA Committee Management Officer concurs in the continuance of the Real Property Planning Boards, which were established by AR 210–20.

**Distribution.** Distribution of this publication is made inaccordance with the requirements on DA Form 12–09–E, blocknumber 5390, intended for command levels C, D, and E for the ActiveArmy, the Army National Guard, and the U.S. Army Reserve.

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<sup>\*</sup>This regulation supersedes AR 210-20, dated 12 June 1987.

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# Chapter 1 Introduction

# Section I Overview

# 1-1. Purpose

- a. This regulation describes the Army's realproperty master planning process. It establishes the role of real propertymaster planning and its relationship to the Planning, Programming, Budgetingand Execution System (PPBES).
- b. It assigns responsibilities and prescribespolicies and procedures relating to the development, content, submission, andmaintenance of the Real Property Master Plan (RPMP) at all levels of command. It also defines policies and procedures for development of a MobilizationComponent (MC) of the RPMP, which is an integral part of the installationmobilization plan.
  - c. It explains how a complete RPMP—
- (1) Establishes the foundation for the managementand development of an excellent installation.
- (2) Provides the framework for analyzing andjustifying maintenance and repair resource allocations.
- (3) Helps justify all peacetime and mobilization construction and development activities on the installation.
- (4) Forms an important management tool to ensurethe efficient assignment, utilization, and disposal of real property assets.
- (5) Provides a decision-making tool to identifyrequirements and alternatives for resolving real property deficiencies and excesses.

#### 1-2. References

Required and related publications and prescribed and referencedforms are listed in appendix A.

# 1-3. Explanation of abbreviations and terms

Abbreviations and special terms used in this regulation are explained in the glossary.

# Section II Responsibilities

# 1-4. Assistant Secretary of the Army for Installations, Logistics and Environment (ASA(IL&E))

The ASA(IL&E) will provide broad policy and program direction guidance formaster planning for Army installations.

# 1-5. Chief of Engineers (COE)

The COE will-

- a. Develop real property master planning policyand procedures.
- b. Publish and distribute the Army Stationing and Installation Plan (ASIP).
- $\it c.$  Develop and publish real property allowance analysis policy and procedures.
- d. Budget and distribute funds fornon-reimbursable support for the Real Property Master Plan (RPMP) process.

# 1–6. Commander, U.S. Army Corps of Engineers (USACE) The Commander USACE will—

- a. Develop real property master planningtechnical policy and procedures.
- b. Prescribe supplemental procedures and guidancefor the development of RPMPs by issuing Master Planning Instructions (MPIs).
- c. Establish and publish real property allowancecriteria that will be used, where available, in preparation of RPMPs.
- d. Provide assistance to major Army commands(MACOMs), installations, and directorates of public works (DPW) (whereimplemented), through supporting divisions and districts, in the developmentand management of RPMPs.
- e. Monitor MACOM management of installationimplementation of RPMP policies and procedures through supporting divisions and districts.
  - f. Ensure contracting support is available when requested for the

- preparation of RPMPs. Monitor contract support throughsupporting divisions and districts.
- g. Establish and present training courses andprograms for master planners.
- h. Develop and field planning tools, to includeautomated systems, which will assist in developing, analyzing, andmaintaining RPMPs
  - i. Budget and distribute funds for themobilization component.

# 1-7. Commanders of major Army commands (MACOM) Commanders of MACOM will—

- a. Determine required installation RPMPs, and assign responsibilities for RPMP preparation.
- b. Ensure that adequate staffing is available at the MACOM level to review installation RPMPs and that RPMPs are prepared incompliance with prescribed policies and guidance.
- c. Ensure adequate funding is provided to supportinstallation RPMP efforts and that installations commit adequate funds and staffing to prepare and maintain RPMPs.
  - d. Ensure that the ASIP accurately reflects-
- (1) All units, organizations, and activities oninstallations under the MACOM control.
- (2) All subordinate units, organizations, and activities that are assigned to installations belonging to other MACOMs.
- e. Approve and validate RPMPs submitted by subordinate installations.
- f. Approve master plans of subordinate activities which are tenants on installations controlled by another MACOM.
- g. Ensure that the real property requirements of Department of Defense (DOD) tenant activities, particularly commissaries, medical activities, and those funded by the Defense Base Operations Fund(DBOF), are incorporated into the supporting installation's approved RPMP.
- h. Ensure that major repair, minor construction, construction, and real property acquisition projects of subordinateinstallations are consistent with and included in the RPMP.
- *i.* Establish maximum project dollar ceilings perfiscal year per installation for the Capital Investment Strategy (CIS) andthe Short-Range Component (SRC) of the RPMP.
- *j.* Provide guidance to installations for the preparation of real property reduction plans.
- k. Participate during the development of the RPMPwith the supporting USACE engineer district by—
- (1) Reviewing scope of work for all RPMP documentsprior to award.
- (2) Providing input to the architect-engineercontractor selection process for contracted RPMP work.
  - (3) Reviewing all RPMP documents during development.
- *l.* Ensure that installations with mobilizationmissions prepare a MC of the RPMP and that non-reimbursable support from theassigned engineer district is adequate.
- m. Establish criteria for and approve InstallationDesign Guides (IDGs). Space planning criteria for medical facilities are published by the DOD Medical Facilities Office.
- n. Submit an information copy of the CIS and SRCannually to Headquarters, Department of the Army (HQDA) in accordance with the annual HQDA program submission instruction memorandum.
- o. Provide an associate member to the installationReal Property Planning Board (RPPB).

# 1-8. Commanders of installations

These commanders will-

- a. Ensure the installation RPMP is prepared and submitted to the MACOM for approval.
- b. Ensure that adequate funds and staffing are provided and committed to prepare and maintain the RPMP.
  - c. Establish a RPPB.
- d. Prepare and submit the CIS and SRC to theMACOM. (See paras 3-4 and 3-5.)

- e. Submit an information copy of the CIS and SRCto the supporting USACE division and district.
- f. Ensure that the RPMP reflects the needs of thetotal installation population identified in the ASIP.
- g. Ensure that all major repair, minorconstruction, construction, and real property acquisition projects,regardless of proponent or fund source, are consistent with and included in the approved RPMP.
  - h. Develop a real property disposal plan.
- i. Review the RPMP MC annually and provide the MACOM a report of required changes and resource requirements.
- *j.* Ensure that the real property needs of tenantunits and supported activities are known and provided for in the RPMP. Thisrequirement is particularly important for DOD activities, such ascommissaries, medical activities, and those funded by the DBOF, which submitplanning, programming, and budgeting documentation through other thaninstallation channels.
- k. Maintain an accurate real property inventory(RPI) upon which to base the RPMP.
- *l.* Review and update the CIS as required based onchanges in planning considerations and resources available to implement theplan.
- m. Participate in the supporting engineer districtarchitect-engineer selection boards for all RPMP contracts.
- *n.* Ensure RPMP documents comply with therequirements of AR 210–70, paras 3–3 and 3–5, forintergovernmental coordination of the RPMP.

# 1-9. U.S. Army Corps of Engineers (USACE) Division Commanders

These commanders will-

- a. Monitor support of the RPMP process provided by assigned districts and supporting DPW to ensure that in-house and contractRPMPs are prepared efficiently, cost effectively, on time, and satisfycustomer requirements.
- b. Ensure that technical guidance for implementingthe RPMP process is being followed by assigned districts and supporting DPW.
  - c. Provide an associate member to the installationRPPB.
- $\it d.$  Coordinate and monitor non-reimbursable supportfunds distributed by COE and HQUSACE to districts.

# 1-10. U.S. Army Corps of Engineers (USACE) District Commanders

These commanders will-

- a. Upon request, commanders will perform thefollowing:
- (1) Provide technical and engineering support inpreparing and maintaining the RPMP.
- (2) Prepare RPMP component plans, amendments, and special studies as requested by the customer.
- (3) Provide reimbursable contract assistance,including statements of work, cost estimates, architect/engineer selection,contract supervision, and product reviews.
- (4) During the development of RPMPs, review themfor technical adequacy and provide recommendations resulting from the review.
- (5) Reproduce RPMPs for supported installations on areimbursable basis.
  - (6) Provide automated data processing support for RPMPs.
- b. Provide status reports for ongoing RPMP actions to supported installations and MACOMs.
- c. Conduct project design reviews of MilitaryConstruction, Army (MCA) projects for compliance with IDGs.
- d. Provide an associate member to the installationRPPB if directed by the division.
- e. Ensure supported installation participation inarchitect/engineer selection boards for all RPMP contracts.
- f. Obtain MACOM and installation approval of contract scopes of work prior to contract award.

# 1–11. The Director, U.S. Army Engineering and Housing Support Center(EHSC)

Director, EHSC will—

- a. Serve as the COE clearing house for questions and inquiries from the MACOMs and installations regarding issues addressed to USACE.
- b. Provide assistance to MACOMs and installations in the development and management of RPMPs.
- c. Establish and manage a career developmentprogram for planners.
- d. Develop and field planning tools, to includeautomated systems, which will assist in developing, analyzing, andmaintaining RPMP and water resources planning and management.
- e. Serve as the Army Communities of Excellence(ACOE) liaison for engineering and housing services and facilities excellence, as they relate to planning and real property management.
- f. Support HQDA, MACOMs, and installations inplanning and facilities issues relating to base closure and realignmentactions.
  - g. Upon request-
  - (1) Conduct on-site staff assistance visits.
- (2) Perform reviews of planning and spaceutilization studies and programming documentation.

# 1-12. Directors of Public Works (DPW)

Where implemented, the directors of public works will-

- a. Respond to requests from the installationcommander for RPMP preparation and maintenance support.
- b. Obtain installation commander approval of allmaster planning items.

# 1–13. Commanders of major assigned units, tenants, and supportedactivities

These commanders will-

- a. Develop real property requirements to support imissions. Ensure these requirements are incorporated into the supporting installation's approved RPMP. This requirement is particularly important for tenant activities, such as commissaries, medical activities, and those funded by the DBOF, which submit separate planning, programming, and budgeting documents through other than installation channels.
  - b. Provide a voting member to the installationRPPB.

# 1–14. Members of the Real Property Planning Board (RPPB)

These individuals will—

- a. Monitor development of the RPMP and makerecommendations to the installation commander for approval.
- b. Ensure that the RPMP addresses all realproperty requirements for all activities on the installation and within thesupported area.
- c. Ensure that the RPMP reflects changes ininstallation missions.
- d. Ensure that the RPMP plans for growth orreductions in units and activities as reflected in stationing plans and inthe ASIP.
- e. Ensure installation architectural and designthemes are in accordance with the IDG.
- f. Make recommendations to the installationcommander concerning the funding requirements for maintaining RPMP documents .
- g. Advise the installation commander on priorities for project funding.
- h. Consider the environmental effects of alldecisions relating to the RPMP.

# Chapter 2 Real Property Master Planning Process

# 2-1. Overview

- a. Army installation commanders are the mayors of small cities. As such, they are the directors of change which will guidetheir communities into the next century. They must create a blue print toenable their installations to respond to future Army missions and community aspirations, while providing the capability to train, project, sustain, and reconstitute today's force.
  - b. Using the creativity of soldiers and civiliansalike, commanders

must develop new business practices to build enduring and continuously improving communities of quality facilities and excellent services. They must establish their installations as valued neighbors and trusted partners with surrounding communities. Installations must be recognized as environmental stewards for future generations. Such quality installations can be achieved by effective use of resources in a comprehensive investment strategy that is guided by the long-range and near-term investment goals and objectives of the commanders.

- c. The Army must have facilities and a physicalplant that support an overall environment of quality for the force andprovides the power projection platforms necessary for national security. Theinstallation commander's instrument for unifying planning and programming forinstallation real property management and development is the Real PropertyMaster Plan (RPMP). Properly developed, the RPMP will chart a long-terminvestment strategy for achieving the installation commander's goals forproviding excellent facilities and services for soldiers and their families, while supporting the Army's vision for current and future missions.
- d. A well prepared RPMP expresses a long-termcommitment to provide high quality, enduring installations, now and in thefuture. It is the key to executing that commitment.

# 2–2. Master planning and the Planning, Programming, and BudgetingProcess

Installation real property master planning is based on the assignedinstallation missions and guidance contained in a variety of plans and otherdocuments. These references, many of which are elements of the PPBES, establish trends, strategies, force structure, programs, and resourcerequirements upon which planners base long-range and short term plans. Amongthe plans and other documents are the following:

- a. Army Long-range Planning Guidance (ALRPG).
- b. Army Long-range Facilities Plan (ALRFP).
- c. The Army Plan (TAP).
- d. Program Objective Memorandum (POM).
- e. Program and Budget Guidance (PBG).
- f. Structure and Manpower Allocation System(SAMAS).
- g. Army Stationing and Installation Plan (ASIP).
- h. Resource Management Plan (RMP)/Annual Work Plan(AWP).
- i. Unconstrained Requirements Report (URR)

## 2-3. Objectives

The objectives of real property master planning are to:

- a. Establish a vision and future direction forefficiently managing and acquiring or reducing real property at Armyinstallations in order to support effectively the mission, managementprocesses, and community aspirations.
- b. Establish power projection platforms that canreact to any contingency and still reflect a quality environment in which towork and live, ensuring that human comfort and needs are not forgotten.
- c. Establish a framework for managing limitedresources. (RPMP components and submission requirements are described indetail in chap 3.)
  - d. Determine real property deficiencies andidentify cost.
- e. Relate installation development to localcommunity development.
- f. Identify activities and actions that may have environmental impacts. Require environmental analyses to ensure compliance with state and federal law or Status of Forces Agreement (SOFA).
- g. Minimize turbulence in installation resourceprogramming by programming efficiently based on PBG and command decisions.
- h. Support the Military Construction, Army (MCA),Non-appropriated Fund (NAF), and Host Nation Construction programs andprojected Real Property Maintenance (RPM) work plans by comparing existingreal property to projected real property needs and other developmental oroperational activities.
- $\it i.$  Advance the Army Communities of Excellence(ACOE) Program.

*j.* Ensure installations are capable of supportingassigned missions and future expansion capabilities.

#### 2-4. Procedures

- a. The real property master planning processproduces the set of analyses which leads to the development of the RPMP. Theprocess provides a means for the effective and orderly management of Armyinstallations. Within the process, the master planner analyzes and integrates operational and developmental plans of engineer functional areas, other installation staff elements, assigned units, tenant activities, higherheadquarters, and surrounding civilian communities. The RPMP is the principal real property management tool in support of overall installation operation, management, and development.
- b. There are nine steps or procedures in the realproperty master planning process. They are to—
- (1) Identify the assigned troop units, tenantactivities, and community support organizations (the customers), their missions, and their needs
- (2) Apply criteria to the force structure todetermine facility and other real property allowances.
  - (3) Identify real property assets.
- (4) Determine real property deficiencies, excesses, and nonstructural needs (for example, utilities, training areas, and so forth).
- (5) Define and evaluate alternatives to satisfydeficiencies, eliminate excesses, and satisfy nonstructural needs.
- (6) Consider developmental constraints includingenvironmental considerations.
- (7) Identify preferred solutions to satisfy realproperty requirements.
  - (8) Develop programming actions for prioritization and approval.
  - (9) Involve the customer throughout the entireprocess.

#### 2-5 Results

Following the real property master planning process creates adesirable military community in which to live and work. It also resultsin—

- a. Providing timely and correct planning information and real property support for installation missions.
- b. Developing cooperative and interactive inter-service and intergovernmental relationships.
- c. Identifying, protecting and enhancing natural, cultural, and environmental resources; identifying environmental consequences of actions and environmental compliance issues; and providing goodstewardship of the environment.
- d. Justifying the programming in the POM of MCA,major repair, Military Construction, Army Reserve (MCAR), NAF, Army FamilyHousing (AFH) and other funded projects.
  - e. Establishing a framework for programming RPM.
- f. Maintaining an accurate audit trail of realproperty master planning decisions and development.
  - g. Supporting ACOE.
  - h. Ensuring informed decision making.
- i. Ensuring efficient land use and supportingmaximizing facility utilization.
  - j. Maximizing installation return on investment.
- k. Ensuring effective management and disposal of excess real property.

# 2-6. Mobilization planning

- a. Installations with an assigned mobilization will prepare a Mobilization Component (MC) of the RPMP. (See para3–6.)
- b. Mobilization projects will be based oninstallation mobilization missions and workload levels. The MobilizationStationing Planning System (MSPS) and the Mobilization Army Programs forIndividual Training (MOB ARPRINT) will be used to establish the forcestrength for preparation of the MC. Only the sustained population, as shownin the MSPS and the MOB ARPRINT, will be used to justify mobilizationprojects.
- c. Non-construction alternatives and expedient ortemporary structures will be used to accommodate sudden population changes,

surges, or peaks. Expedient or temporary construction will be disposed ofwhen no longer needed for mobilization purposes.

- d. Development of an area with permanentfacilities as an integral part of the RPMP will take precedence overpotential mobilization uses of the area.
- e. Temporary buildings will not be retained solelyto support mobilization.

# 2-7. Environmental, historic preservation, and natural resourcesconsiderations

- a. The requirements of the National EnvironmentalPolicy Act (NEPA) will be integrated into the master planning process asearly as possible. To achieve this, an environmental impact analysis of themaster plan will be prepared. (See AR 200–2, chap 2.)
- b. Master planning actions involving installationsoutside the continental United States (OCONUS) will conform with the provisions of AR 200-2, chapter 8.
- c. Installation environmental, historic preservation, and natural resources management plans and documents will support the real property master planning process. (See AR 200–1, chaps 2 through 12, AR 420–40, chap 2, and AR 420–74, chap 8.)

# 2-8. Intergovernmental coordination

- a. Installations will work with local and regionalplanning agencies to foster close and harmonious planning relations withadjacent communities. RPMPs for all continental United States (CON-US)installations (including Alaska and Hawaii) will be submitted forintergovernmental review to the agencies that are affected by the RPMP. (SeeAR 200–2, paras 7–1 and 7–4, AR 210–70, paras,2–2 through 2–4, 3–3, and 3–5, and AR 420–74,paras 1–4 and 8–2, for specific coordination requirements andprocedures.) Additionally, installation commanders will coordinate theirRPMPs with local communities in order to—
- (1) Minimize impacts of installation operations and development on those communities.
- (2) Determine future growth patterns and development of the surrounding communities.
- (3) Seek mutual compatible land uses and zoning to assure future installation viability.
- b. Installations located in the National CapitalRegion (NCR) shall coordinate their RPMPs with federal activities and agencies as prescribed in AR 210-5, paragraphs 2, 6, 7, and 10.
- c. In the development of the RPMP, state and locallaws, policies, and regulations will be considered and incorporated in the RPMP as appropriate.
- d. The results of Installation Compatible Use Zone(ICUZ) or Air Installation Compatible Use Zone (AICUZ) studies will be shared-with local communities and will be referenced in the RPMP.
- e. Where there is combined local community and Army installation interest in coordinated comprehensive land use planning, a Joint Land Use Study (JLUS) should be undertaken under the JLUS programsponsored by the Office of Economic Adjustment (OEA). Participation in this program is encouraged. Additional information is available from HQDA(DAEN–ZCI–P) WASH, DC 20310–2600.

# Chapter 3 The Real Property Master Plan (RPMP) (RCS ENG-126 (R3))

## 3-1. Overview

- a. Each installation will prepare a RPMP or, atMACOM direction, be incorporated into a RPMP.
- b. The RPMP composes the installation commander'splan for the orderly management and development of the real property assetsof the installation, including land, facilities and infrastructure. Itdocuments the real property master planning process.
- c. The RPMP incorporates concepts and information from many programs and sources to ensure that adequate real property supportis

provided to meet all assigned or projected missions for the installation. Mission requirements of other installation activities and tenants must be included in the RPMP. They will provide contributory information or plans to ensure that their real property needs are accommodated.

- d. All programming actions for the lease, purchase, renewal, disposal, conversion, or construction of real propertywill be contained in and justified by the MACOM approved RPMP. Any projector program that changes the quantity or extends the life of real propertyassets will be included.
- e. All real property projects requiring HQDAapproval, including those of tenants, non-appropriated funded activities, andother separately funded activities, will be included in and sited in theMACOM approved RPMP.
- f. The RPMP will provide for compatibility andversatility in land and facility uses to permit installation expansion, reduction, or changes in mission.
- g. The RPMP will adhere to Army policy to maximizeuse of existing adequate facilities and to dispose of unneeded facilities.(See AR 405–70, chap 2.) No new construction will be proposed in theRPMP or authorized to meet an installation mission which can be supported by existing under-utilized adequate facilities, provided that the use of suchfacilities does not degrade operational efficiency.
- h. The Army Stationing and Installation Plan(ASIP) will be used to establish the authorized peacetime strength of aninstallation.
- *i.* All facility allowances and requirementsanalyses will be based on the real property inventory maintained either bythe installation Director of Engineering and Housing (DEH) or the supportingDirector of Public Works (DPW).
- j. Army space planning criteria will be used todetermine construction allowances for those facilities for which criteriahave been developed. Criteria provide guidance on square footage allowances-required to perform assigned missions. Criteria guidance is contained in theArmy Criteria Tracking System (ACTS) (except for hospitals) which isavailable on the Programming, Administration, and Execution System (PAX). Variations from the guidance must be justified and approved by HQDA(DAEN–ZCI–P), WASH DC 20310–2600. Where facility allowance criteria does not exist, space estimates will be based on similartype facilities, analysis of comparable missions, or accepted industry practices and standards. Estimates must be fully justified. Real property requirements will be identified through direct interviews with units, functional proponents, and users. All requirements which are greater thancriteria allowances will be fully justified by the user.
- k. Non-appropriated Fund (NAF) major construction projects require a commercial project validation assessment to determine facility size. ACTS and AEI will be used as guides.
- *l.* Temporary buildings will not be used aspermanent solutions to satisfy the facilities requirements of new missions. Temporary facilities will not be retained unless their retention is warrantedby mission necessity.
- m. All government-owned, contractor-operated(GOCO) installations will prepare or be included in an Installation DesignGuide (IDG). All projects, regardless of proponency or funding, will complywith the IDG, unless specifically exempted by the installation commander.Requirements for GOCO installations will be determined by the MACOM.

# 3-2. Components

- a. The RPMP consists of four components as follows:
- (1) Long-range component (LRC).
- (2) Capital investment strategy (CIS).
- (3) Short-range component (SRC).
- (4) Mobilization component (MC).
- b. The components address the management anddevelopment of the installation as it transitions from its existing conditions, through the short term, to support both long-range peacetime and mobilization missions
  - c. The DEH, or equivalent staff engineer, is the proponent for the

RPMP and its four components. (See AR 5-3, para2-23b for a description of the functions of the DEH.)

# 3-3. Long-range component (LRC)

- a. The LRC establishes the basic framework and specific options for developing and managing the installation. It documents installation capabilities, constraints, and opportunities. It specifies optimum land use for enhanced mission accomplishment and quality community support. It also identifies expansion capabilities, based on current orknown future missions. From this analysis, a strategy for achieving an excellent and revitalized installation evolves. The LRC provides the basic building blocks upon which all other RPMP components are based.
- b. The environmental baseline of the installation will be described in the LRC. Significant environmental concerns and constraints to mission accomplishment or installation development will beaddressed. Operational and environmental constraints are reflected in themaster plan environmental overlay. The plan also contains an analysis of the transportation and utilities infrastructures. Where necessary, a specific water supply and management plan will be included.
  - c. The seven elements of the LRC are—
- (1) Long-range analysis (narrative). Analyzes the installation's missions, goals, and objectives; itsrelationship to surrounding community development; and formulatesrecommendations for development. It includes the installation's ability tosupport changes in missions and expansion or reduction by identifying thecapabilities, constraints, and environmental limitations of the land, utilitysources, infrastructure, and facilities.
- (2) Environmental quality, natural and culturalresources baseline analysis (narrative). Serves as adescription of the baseline environmental conditions at the installation andthe installation's ability to support assigned missions. It is developed from the real property environmental overlay described in paragraph 3–7. It looks at broad overall installation development and identifies the areas of operational and environmental concerns and constraints. It describes gaps in baseline environmental information and recommends necessary surveys and studies required to complete the description of the installation. It recommends developmental opportunities that mitigate environmental damage. It serves as the framework for all future formal environmental analyses.
- (3) Land use analysis (narrative and conceptdrawing). Indicates optimum land use relationships, incorporating all known constraints. Specific instructions for preparing aland use analysis are in a Master Planning Instruction (MPI).
- (4) *Utilities assessment (narrative)*. Describes sources; rights to access or use; quantity and qualityavailable; known limitations; and the distribution system construction, age, and condition. It describes gaps in utility systems information andrecommends necessary surveys and studies required to complete utilitydescription of the installation.
- (5) Transportation assessment (narrative). Depicts how the current and future installation transportationnetwork will support the installation and interface with neighboring community transportation networks based on mission requirements and proposed development.
- (6) Supporting graphics. Consists of a regional plan, land use plan, and a master plan environmental overlay.
- (7) *IDG*. Though an element of theLRC, the IDG is prepared and published separately. It provides specificguidance on the exterior and interior design parameters for the installation. All installation RPM improvements, renovation projects, and new constructionmust comply with the IDG. This document may be as simple or as comprehensiveas desired to achieve aesthetically pleasing working and living environments.

# 3-4. Capital Investment Strategy (CIS)

a. The CIS is the installation commander's overallplan for using and investing in real property to support installationmissions and the objectives of the ALRFP. It summarizes the status of realproperty

- support for installation missions, including tenant missions, and itlinks the real property inadequacies and shortfalls described in the LRC tothe projects listed in the SRC. When totally achieved, the CIS supports andhelps to develop an installation into an ACOE.
- b. The CIS describes a general plan for satisfying installation real property and environmental stewardship requirements basedon the Tabulation of Existing and Required Facilities (TAB), ASIP, analyses of the condition and mission suitability of facilities and supportinginfrastructure, and environmental aspects of mission performance. Itdescribes "get well and stay well" plans for facility andinfrastructure revitalization and shortfalls. The CIS describes thecommander's plan to use non-structural solutions, such as conversion offacilities or reassignment of activities to improve utilization; leasing;rotation and scheduling of training areas to enhance land recovery; orplanting alternatives to mitigate environmental consequences of missionaccomplishment. It also relates how excess facilities will be managed and disposed of. The plan evaluates the economic feasibility and environmentalimpacts of alternatives in sufficient detail to enable the feasibility, efficiency, and soundness of all the options for satisfying installationfacilities requirements to be verified. The CIS also provides planningguidance on how essential real property requirements will be satisfied untilthe CIS is fully implemented (interim solutions). From this analytical approach, an installation real property investment strategy emerges, providing the basis for programming projects in the SRC.
  - c. The five elements of the CIS are—
- (1) Executive summary. Relatespreferred alternatives for critical real property requirements to installation mission accomplishment and the commander's vision, planninggoals, and objectives. It summarizes the requirements analyses and forms the commanders investment strategy. The analysis of critical real property requirements, by facility category groups (FCG) or major environmental stewardship program, briefly identifies the current situation (quantity, typeconstruction, allowance criteria, and physical/functional condition) and deficiencies (quantity and adequacy based on TAB, ASIP, and regulatory standards). It reflects MACOM provided resource constraints, but it is nottime constrained. It includes a short overview of the results of the environmental analysis.
- (2) Consideration of alternatives. Addresses structural or nonstructural alternatives for eliminating deficiencies or excesses and briefly the rational for selection or rejection.
- (3) Action plan. Lists the actions tobe followed to carry out the preferred alternative(s) selection and schedulefor implementation, based on MACOM provided funding guidance. It describes all actions required to satisfy the deficiencies in the FCG.
- (4) Supporting graphics. A graphic presentation of the CIS will be developed.
- (5) Requirement for additional back-updocumentation. Installations and/or MACOMs should maintainthe following documentation in support of the CIS to answer inquiries from HQDA or elsewhere—
- (a) Tabulation of existing and required facilities(TAB). A report of facility allowances, requirements, excesses, and shortfalls. Criteria for determining facility allowances areaddressed in ACTS and in AR 405–70. Specific instructions forpreparing a TAB are in a MPI. The automated TAB as contained in the 1391processor system may be used if the capability for its use exists. Ifprepared in the manual format, the following forms will help identify anddocument specific facilities authorized for an installation's foreseeableneeds: DA Form 2369-R (Tabulation of Existing and Required Facilities for Longrange Planning), (RCS ENG-126(R3)); DA Form2369-1-R (Tabulation of Existing and RequiredFacilities-Installation Strengths), (RCS ENG-126(R3)); and DA Form2369-2-R (Tabulation of Existing and RequiredFacilities-Facilities Requirements), (RCS ENG-126(R3)). The forms willbe reproduced locally on 8 1/2- by 11-inch paper. Copies of the forms forreproduction are at the back of this regulation.
- (b) Environmental documentation. Anenvironmental analysis of the CIS that complies with the requirements in AR200–2, paragraph 5–3. All environmental program requirements are also identified in the semiannual 1383 Report. (See AR 200–1, para12–11.)

- (c) Additional graphics. CIS projectsmust be sited on a future development site plan.
- (d) Real property disposal actions. Installations will maintain a facilities reduction plan based onguidance from the MACOM. The plan will consist of a list of buildings to bedisposed of with square footage noted. Land disposal actions will be listedseparately. Facility and land disposal action approval authority will be inaccordance with AR 405–90 and established delegation authority.

# 3-5. Short-range component (SRC)

- a. The SRC integrates real property masterplanning into the Army's operational planning process. It supports Armyplanning strategies for force structure, stationing, equipment distribution, and training over the 6-year Program Objective Memorandum (POM) period. Itimplements the CIS by identifying specific projects for real propertymanagement and development. It reflects the installation commander's plansto allocate resources to facility construction, revitalization, major repair, and major environmental undertakings. It documents and tracks real propertydisposal actions and commitments against Military Construction, Army (MCA)projects. It also integrates the facility investment plans ofnon-appropriated funded and other separately funded activities.
- b. The SRC is a dynamic document, requiring bothMACOM and installation participation in its development. It reflects "day-by-day" real property planning and management. The SRCidentifies and justifies for execution specific real property projects developed from the CIS. It integrates all projects, regardless of proponentor fund source.
  - c. The elements of the SRC are-
- (1) Overview. Relates the specificconstruction and revitalization projects and the major repair project list tothe CIS.
- (2) Real property investment plan (RPIP). Identifies specific programming actions (projects) and fundingstreams to implement the CIS over the 6-year POM period. It integrates allmajor repair, new construction, and revitalization projects, regardless offund source or proponent. RPIP development is based on the Program and Budget-Guidance (PBG) from HQDA and additional budget guidance from the MACOM.
- (a) The RPIP separately lists each new constructionand revitalization project exceeding \$300,000 and major maintenance repairprojects exceeding \$500,000 for the first two years of the POM period. Thelisting includes project title, brief project description, type of project(MCA, major repair, revitalization, and so on) type of funding, and projectnumber.
- (b) The RPIP will include funding streams by FCGfor projects in the last four years of the POM period. These streams are budget wedges in total dollars by fiscal year. They represent the resourcerequirements necessary to accomplish the CIS during the out years of the POM. MACOMs will consolidate these requirements in accordance with HQDA(DAEN–ZCP–A) instructions for submission and reporting. Withapproval of HQDA (DAEN–ZCP–A), proponents for specialized facilities, such as medical facilities, may establish additional reporting requirements.
  - (3) Supporting graphics.
- (a) Installation map(s) showing location of allshort range projects.
- (b) Site specific maps with enhanced details, including utilities (available upon request).
  - (c) Environmental overlay extract (enhanceddetails).

# 3-6. Mobilization component (MC)

- a. The MC supports the mobilization planningstrategy of the installation. It develops the expansion capability analyses of the LRC into specific plans to allocate existing facilities and acquireneeded additional facilities to support mobilization missions, functions, andtasks.
- b. For industrial installations, the MC willfollow MACOM guidance published in a MACOM supplement to this regulation.(Subject to compliance with the provisions of the supplementation para.)
  - c. The MC consists of the following elements:

- (1) Narrative.
- (2) Land use plan (overlay boundaries to becompatible with the land use plan of the LRC).
- (3) Mobilization Tabulation of Existing andRequired Facilities (MOB TAB).
  - (4) Mobilization site plans (graphic drawings).
- (5) Environmental documentation as a specificscenario in the LRC environmental analysis. (See AR 200-2, chap 2.)

# 3-7. Environmental documentation

- a. Assessment of environmental effects. The RPMP and its components are decision documents and must be assessedfor their environmental effects as prescribed by AR 200–2, paragraph3–1. The assessment may be accomplished with either aprogrammatic or umbrella assessment of the effects of the entire RPMPor an individual assessment of the effects of each component. The assessmentis the product of an interdisciplinary team, with contributions from allelements of the DEH and the installation staff.
- b. Documentation level. The actuallevel of environmental documentation required (record of environmentalconsideration (REC), environmental assessment (EA), or environmental impactstatement (EIS)) will be determined by the scope of the action (programmaticassessment or individual component assessment) in relation to thresholdcriteria in AR 200–2, chapters 4 through 6. Either approach(programmatic or individual) is acceptable. The appropriate level of environmental documentation will be provided when the RPMP is updated in itsentirety or when each individual component is revised. (See para 3–10.)
- c. Assessment guidelines. Becausethe LRC and CIS are programmatic in nature, umbrella environmentaldocumentation should normally be prepared for them. The SRC and MC may beincluded in programmatic documentation if an appropriate level of projectspecific detail can be provided without making the overall document toocumbersome. The environmental documentation for the SRC and MC may also betiered from existing programmatic environmental documents.
  - d. Master plan environmental overlay (MPEO).
- (1) *Purpose*. The MPEO willgraphically depict the environmental conditions at the installation. It willserve as the basis for the environmental quality, natural and cultural resources baseline analysis element of the LRC, as well as any expansion capability analysis.
- (2) Composition. The MPEO willportray concerns and constraints to installation development and missionaccomplishment. It is a compilation and synthesis of other plans. It willincorporate attributes of concern derived from ongoing management activities within the DEH and other installation staff elements, activities, andtenants. It will draw from the implementation of safety, environmental, natural, and cultural resource management programs. It will be a compositemap of environmental data groupings (EDG) which include:
  - (a) Safety zones.
- (b) Surface/aerial limiting factors, for example, noise and flood plains.
- (c) Natural/cultural resource related, for example, soils, critical habitat, and archeological sites.
- (d) Underground hazards/limiters, for example, ground water and defense environmental restoration account (DERA) issues.
  - (e) Surface hazardous and toxic materials/wasteissues.
  - (f) Real estate acquisition and disposal actions.
- (3) Preparation. Wherever possible, the MPEO will be developed in a spatial database management system (SDMS) format. At installations where SDMS technology is not available, the MPEOwill be developed by means of overlay composite maps and drawings, such asare described in TB ENG 353.

# 3-8. Contributory information and plans

- a. Many different documents are used in preparing the RPMP. These documents address a wide spectrum of issues, including suchareas as natural and cultural resources, information systems, physical security, and overall installation quality of life.
- b. Table 3–1 lists some contributory sources of information that must be reviewed for real property implications whendeveloping the

RPMP. The table is not all inclusive and may vary among installations.

| Document  | Typical installation proponent  |
|---|---|
| Existing Conditions Maps                              | DEH (EP&S). These maps graphically portray existing conditions on the installation. They are the base drawings for the RPMP. The DEH is required to have the following: regional map, airfield map (if applicable), installation land use map, building site maps, transportation maps, utility and storm drainage maps. These maps may be maintained by either the master planner or the real property office. |
| Real Property Inventory                               | DEH (EP&S). Contained in IFS or IFS-M.  |
| Resource Management Plan                              | DEH (ERMD). (See AR 420-10, paras 1-4 and2-2).  |
| Installation Natural Resources Management Plan        | DEH (Environmental Office). (See AR 420-74, chap 8).  |
| Historic Preservation Plan                            | DEH (Environmental Office). (See AR 420-40, chap 2).  |
| Segmented Housing Market Analysis                     | DEH (Housing Office).   |
| Other Environmental, Natural, Cultural Resources Plan | DEH (Environmental Office). (See AR 420-74, chap 8).  |
| Environmental Management Plans                        | DEH (Environmental Office). (See AR 200-1, paras1-25 and 1-39).   |
| Key Installation and Utility Maps                     | DEH (EP&S). (See TN 420-10-7)   |
| Long-Range Utilities System Plan                      | DEH (EP&S). (See TN 420-10-8).  |
| Physical Security Plan                                | Provost Marshal.  |
| Training Management Plan                              | Director of Training.   |
| Information Systems Plan                              | Director of Information Management (DOIM).  |
| Plant-in-Place Information Systems Maps               | DOIM.   |
| DOIM Handbook   | DOIM.   |
| Local Community Development Plans                     | Community Governments.  |

c. Submission of contributory information forconsideration in the

development of the RPMP is the responsibility of theinformation proponent.

**3–9. Submission and approval** Table 3–2 lists RPMP submittal and approval requirements.

| Guidelines for submission of RPMP documents  Document | Submission dates and instructions   |
|---|---|
| Long-Range Component (LRC) (all elements)             | Prepare as directed by MACOM. Submit to MACOM for approval. Updates submitted for MACOM approval, as required.  |
| Capital Investment Strategy (CIS)                     | Prepare annually as directed by MACOM. Submit to MACOM forapproval, with copy furnished to supporting USACE division/district. "NoChange" submittal required.                             |
| Short-Range Component (SRC) (all elements)            | Prepare as directed by MACOM. Update annually. Submit to MACOMfor approval, with copy furnished to supporting USACE division/district.  |
| Mobilization Component (MC) (all elements)            | Prepare as directed by MACOM. Submit to MACOM for approval.Review annually and update as required. Provide copy to supporting USACEdivision and district. Updates require MACOM approval. |
| Environmental Documentation                           | Submit with appropriate RPMP component for approval. Approvallevel is per AR 200–2, chapters 5 and 6. Update as required based onchanges to the RPMP.                                     |
| Installation Design Guide                             | Submit to MACOM for approval. Submit changes for approval asthey occur.   |
| Major Maintenance & Repair                            | Provide as part of annual CIS/SRC submittal for MACOM approval.Update annually.   |
| Real Property Disposal Actions                        | Provide an update as directed by MACOM.   |
| Contributory Plans                                    | Provide as necessary to the RPMP proponent and to the MACOM.  |

# 3-10. Maintenance and revision

The master planning process must provide for continuity asinstallation leadership, missions, and functions change and evolve. It mustalso allow for necessary amendments and changes to the RPMP, while assuring that changes are made only when fully warranted. The installation RealProperty Planning Board (RPPB) will ensure that the RPMP is kept current.

- a. Revisions to the LRC, including environmental documentation, will be required by the MACOM when—
  - (1) Overall installation assigned strength changessignificantly.
- (2) Changes occur in installation or tenant unitmissions that may trigger the need for different land use development.
- (3) Operational safety requirements affect on- oroff-post land
- (4) Directed by HQDA (DAEN-ZCI-P), but at least every ten years.
- b. The CIS will be updated as significant changesin real property requirements and resources occur.
- c. The SRC will be updated annually, based onchanges from the PBG or priorities in the CIS.
- d. The MC will be updated when significant missionor facilities changes occur or when directed by the MACOM. Whenever the RPMPis changed or updated, the MC must be reviewed and updated as appropriate.
- e. Contributory information must be reviewed priorto each submission of any component of the RPMP. The accuracy and currentness of information and data must be verified with its proponent and updated as appropriate.
- f. The environmental impacts of planning decisions and changes to the RPMP must be assessed whenever they occur. Environmentaldocumentation must be updated as appropriate.

# 3-11. Project siting

- a. Location. Proper project sitingdenotes that a project's location conforms to—
- (1) Land planning principles and the planneddevelopment of the installation.
- (2) All special site criteria, such as safety orenvironmental restrictions (any inconsistencies having been properlyauthorized).
- b. Projects requiring site approval. All proposed projects, as categorized below, must be sited in theinstallation RPMP and approved by the installation RPPB and MACOM, regardlessof the type of funding or project size.
- (1) Construction or relocation of permanent orsemipermanent facilities. The MACOM will be notified of the construction oftemporary or relocatable facilities.
  - (2) Additions to existing facilities.
- (3) Replacement of a facility at the same location with a facility of a different use.
  - (4) Sitings requiring changes in approved land use.
- c. Technical review requirements. Project sitings involving ammunition and explosive safety oroutdoor live fire ranges will be submitted for technical review and commentprior to submission for MACOM approval. (See AR 385–60, para 5 and AR385–63, paras 1–5, 1–6, and 2–1 through 2–3.)
- d. Site approval request procedures. As soon as an action requiring site approval becomes firm, a siteapproval request will be sent to the MACOM for approval. Site approvals mustbe obtained before project design begins. MCA projects without site approvalwill be held in abeyance until MACOM site approval is obtained. Requests forsite approval will include annotated site plans, siting justifications, supporting environmental documentation, analysis of effects on the CIS, andRPPB approvals.
- e. Site approval invalidations. Aproject site approval becomes invalid when a project is resited. The MACOMwill determine if a shift in location qualifies as a resiting. All siteapprovals based on safety criteria certification become invalid when theproject scope or

location changes from that approved by the command or officeresponsible for issuing safety criteria certifications. Requests forrevalidating a site approval should be processed as soon as possible after arevalidation requirement has been identified.

# 3-12. Land use change requests

- a. A land use change is a reconfiguration of anapproved installation land use zone. Such a change requires an amendment to the installation RPMP. Supporting environmental documentation must also beadjusted as required.
- b. A land use change request will be processed in the same manner as a site approval request and with the same documentation. Approval authority resides with the MACOM. This procedure ensures that compatibility of land uses is considered when locating functions or facilities.

# Chapter 4 The Real Property Planning Board (RPPB)

#### 4-1. Establishment

Commanders of Army installations or designated master planningareas will establish and maintain a Real Property Planning Board(RPPB). The RPPB will assist the commander to manage and developthe installation or area facilities and real estate in an orderlymanner to satisfy all assigned and future known missions.

#### 4-2. Functions

The functions of the RPPB are to-

- a. Act as the installation's "Board ofDirectors" to ensure the orderly development and management of theinstallation real property in support of missions, management processes, and community aspirations.
- b. Guide the development and maintenance of all components of the Real Property Master Plan (RPMP).
- c. Coordinate installation development planningwith the following elements:
  - (1) Adjacent and nearby installations or planningareas.
  - (2) Other activities of the DOD and federalagencies.
- (3) Local agencies and planning commissions ofneighboring cities, counties, and states for mutual development concerns andenvironmental issues.
  - d. Ensure that the RPMP-
- (1) Addresses all real property requirements for all activities on the installation and supported area.
- (2) Reflects changes in installation missions andthemilitary community's needs and aspirations.
- (3) Projects for growth or reductions in units andactivities as reflected in the ASIP.
  - e. Determines installation architectural anddesign themes.
- f. Reviews funding requirements to maintain RPMPdocuments and make appropriate recommendations to the installation commander.
- g. Projects plans and programs that are developed in harmony to protect and enhance the environment. (See AR 200–1,chaps 2 through 11, AR 200–2, para 2–6, AR420–40, chap 2, and AR 420–74, chap 8.)
- h. Ensures that maximum use is made of existingfacilities.(See AR 405–70, paras 1–5 through 1–7.)
- *i.* Formulates and justifies construction and majorrepairprograms in accordance with annual MACOM program guidance.
- j. Makes recommendations regarding real propertyand spaceutilization management issues.

# 4-3. Composition

a. The RPPB is composed of regularly assignedmembers oralternates, appointed on orders, and organized as follows—

- (1) Chairman. The installation or areacommander is the chairman. General officers commandinginstallations may appoint a subordinate of appropriate grade and experienceto serve as the chairman.
  - (2) Voting members.
- (a) The installation staff engineer, normally the DEH, is the executive secretary of the board. He provides all staff supportand administrative assistance.
- (b) The chief of each principal and special staffsection of the installation, the installation environmental coordinator, and other staff members designated by the installation commander are voting members.
- (c) The commander or representative of each majorunit or independent activity, including United States Army Reserve(USAR) and Army National Guard (ARNG) activities, occupying real estatead-ministered by the installation or area commander arealso voting members. This includes all activities located within theboundaries of the installation or at a physically separatesite for which the installation or area has real property master planningresponsibilities.
  - (3) Associate (nonvoting) members.
- (a) The supporting division engineer is an associatemember. If approved by the division engineer, the supporting district engineer may be appointed an associate member instead of the division engineer.
- (b) The commander of the MACOM controlling theinstallation will provide an associate member.
- (c) Representatives from adjoining or nearbymilitary installations or headquarters may be invited to become associate members.
- b. The U.S. Army Materiel Command (AMC) willestablish-guidance and instructions for forming RPPBs at GOCOinstallations. Operating contractor personnel may serve asmembers in an advisory capacity, consistent with current armedservices procurement regulations. GOCO installation RPPBs should beconstituted with personnel of a level of responsibilitycomparable to that for government-operated installations. (Seea above.)

## 4-4. Meetings

- a. The RPPB will meet at least semiannually forthe purpose of formal deliberations, consistent with the functions described in paragraph4–2.
- b. The board secretary will take minutes of allRPPBmeetings. The secretary will also prepare meeting agenda, read-aheadpackages, and other administrative requirements. Theminutes will record voting members present and absent; associate memberattendance; and topics discussed, to include issues, points of discussion, and board recommendations with vote tally, ifappropriate.
  - c. The board is required to recommend formal approval for-
  - (1) All components of the RPMP.
  - (2) Installation architectural/design themes.
  - (3) RPMP funding requirements.
- (4) Other items within the purview of the board'scharter, as designated by the installation commander.

# Appendix A References

## Section I

# **Required Publications**

#### AR 5-3

Installation Management and Organization. (Cited in para3-2.)

#### AR 200-1

Environmental Protection and Enhancement. (Cited in paras2-6, 3-4, and 4-2 and table 3-1.)

#### AR 200-2

Environmental Effects of Army Actions. (Cited in paras 2–6, 2–, 3–4, 3–6, 3–7, and 4–2 and table 3–2.)

#### AR 210-5

Planning Procedures for Construction Projects in the National Capital Region. (Cited in para 2–7.)

# AR 210-70

Intergovernmental Coordination of DOD Federal Development Program and Activities. (Cited in paras 1–8 and 2–8.)

# AR 385-60

Coordination With Department of Defense Explosives Safety Board. (Cited inpara 3–11.)

## AR 385-63

Policies and Procedures for Firing Ammunition for Training, Target Practice, and Combat. (Cited in para 3–11.)

#### AR 405-70

Utilization of Real Estate. (Cited in paras 3-1, 3-4, and4-2.)

# AR 420-10

Management of Installation Directorates of Engineering and Housing. (Citedin table 3–1.)

# AR 420-40

Historic Preservation. (Cited in paras 2-6 and 4-2 and table3-1.)

## AR 420-74

Natural Resources; Land, Forest, and Wildlife Management. (Cited in paras2–7, and 4–2 and table3–1.

# **TB ENG 353**

The Overlay-Composite Method of Master Plan Preparation. (Cited in para3–7.)

# Section II

# **Related Publications**

# AR 1–1

Planning, Programming, Budgeting, and Execution System

## AR 5-10

Reduction and Realignment Actions

## AR 11-27

Army Energy Program

# AR 11-32

Army Long-Range Planning System

## AR 95-2

Air Traffic Control, Airspace, Airfields, Flight Activities, and NavigationAids

#### AR 140-483

Army Reserve Land and Facilities Management

#### AR 190-13

The Army Physical Security Program

#### AR 210-21

Ranges and Training Areas

#### AR 210-50

Housing Management

#### AR 405-10

Acquisition of Real Property and Interests Therein

#### AR 405-45

Inventory of Army Military Real Property.

#### AR 405-90

Disposal of Real Estate

# AR 415-15

Military Construction, Army (MCA) Program Development

#### AR 415-28

Department of the Army Facility Classes andConstruction Categories (Category Codes)

#### EO 11988

Floodplain ManagementConstruction Criteria for Army Facilities

#### TM 5-803-1

Installation Master Planning

# TM 5-803-2

Planning in the Noise Environment

# TM 9-1300-206

Ammunition and Explosive Standards

## TM 420-10-08

Long Range Utility Systems Plan

# Section III

**Prescribed Forms** 

## DA Form 2369-R

Tabulation of Existing and Required Facilities for Long-Range Planning.(Prescribed in chap 3.)

# DA Form 2369-1-R

Tabulation of Existing and Required Facilities Installation Strengths(Prescribed in chap 3.)

## DA Form 2369-2-R

Tabulation of Existing and Required Facilities—FacilitiesRequirements. (Prescribed in chap 3.)

## Section IV

# Referenced Forms

There are no entries in this section.

Glossary

Section I **Abbreviations** 

ACOE

Army Communities of Excellence

ACTS

Army Criteria Tracking System

Architectural Engineering Instruction

**AFH** 

Army Family Housing

**AICUZ** 

Air Installation Compatible Use Zone

Army Long-Range Facilities Plan

ALRPG

Army Long-Range Planning Guidance

U.S. Army Materiel Command

AR

Army regulation

ARNG

Army National Guard

Army Stationing and Installation Plan

**AWP** 

Annual Work Plan

**BASOPS** 

base operations

**CBE** 

Command Budget Estimate

Capital Investment Strategy

COE

Chief of Engineers

**CONUS** 

Continental United States

Department of the Army

**DBOF** 

Defense Base Operations Fund

DERA

Defense Environmental Restoration Act

Director of Engineering and Housing

DOD

Department of Defense

**DPW** 

Director of Public Works

Environmental assessment

**EDG** 

environmental data grouping

**EHSC** 

U.S. Army Engineering and Housing Support Center

EIS

**Environmental Impact Statement** 

EO

Executive Order

EP&SD

Engineering, Plans, and Services Division

Engineer Resources Management Division

**FCG** 

Facility Category Group

geographic information system

GOCO

government-owned, contractor-operated

Headquarters, Department of the Army

Installation Compatible Use Zone

**IDG** 

Installation Design Guide

Integrated Facilities System

IFS-M

Integrated Facilities System (mini/micro)

Joint Land Use Study

Long-Range Component

MACOM major Army command

Military Construction, Army

MCAR

Military Construction, Army Reserve

Mobilization Component

MOB ARPRINT

Mobilization Army Programs for Individual Training

MOB TAB

Mobilization Tabulation of Existing and Required Facilities

MPEO

master plan environmental overlay

Mobilization Stationing Planning System

Master Planning Instruction

NAF

non-appropriated fund

National Capital Region

NEPA

National Environmental Policy Act

outside the continental United States

Office of Economic Adjustment

operations and maintenance, Army

Office of the Secretary of Defense

Programming, Administration, and Execution System

**PBG** 

Program and Budget Guidance

Program Objective Memorandum

Planning, Programming, Budgeting, and Execution System

record of environmental consideration

**RMP** 

Resource Management Plan

real property inventory

Real Property Investment Plan

Real Property Planning and Analysis System

Real Property Maintenance

**RPMP** 

Real Property Master Plan

**RPPB** 

Real Property Planning Board

#### **SAMAS**

Structure and Manpower Allocation System

#### SDMS

spatial database management system

#### **SOFA**

Status of Forces Agreement

#### SRC

Short-Range Component

#### TAB

Tabulation of Existing and Required Facilities

#### TAP

The Army Plan

#### TB

Technical Bulletin

#### TM

Technical Manual

#### URR

Unconstrained Requirements Report

#### USACE

United States Army Corps of Engineers

#### USAR

United States Army Reserve

# Section II Terms

# Adequate facilities

Those facilities that meet space and condition criteria (to includelocation criteria) required to support installation mission requirements.

## Army Communities of Excellence (ACOE)

A program for the total Army which is based on the principle thatcommunities support people best by combining excellent facilities and excellent services. The program focuses on improvements in services and facilities, improved working and living conditions, renewed pride, and asense of accomplishment in every member of the community. Totally involved, committed, and caring communities cause soldiers and their families to feelbetter about themselves, the community, and the Army. Thus, Army communitieshave a crucial role in recruiting, retention, increased performance and productivity, and overall readiness.

## Army Long Range Facility Plan (ALRFP)

The Engineers' functional area plan for meeting future real propertyrequirements for total Army readiness. ALRFP complements ALRPG andincorporates the tenets of Army war-fighting concepts. It forms the basic-guidance and direction for providing quality real property support to thetotal Army of the future. It establishes the foundation for MACOM andinstallation facilities plans over a 30-year horizon. It providesmethodologies for developing installations and facilities into

a physicalenvironment that will attract and retain a quality force.

# Army Long Range Planning Guidance (ALRPG)

The vision of the Army leadership which describes a framework fordefining future requirements. The document analyzes national securityobjectives against a range of potential threats. It lays out planningassumptions and lists underlying conditions likely to hold true over the 30-year period. It examines political, military, economic, and technologicalevents. The examination identifies trends and determines a range of possibleresults that bound the future operating environment. It then drawsimplications for future missions and achieving required capabilities. TheALRPG helps commands and agencies translate leader vision into long-rangeplans which guide preparation of the TAP.

# Army Stationing and Installation Plan (ASIP)

The official document that gives the authorized, projected forcestructure at installation level for planning and programming real properties required to support personnel and activities (Army and other services).

## Construction

- a. The erection, installation, or assembly of anew facility.
- b. The acquisition, expansion, extension, alteration, conversion, or replacement of an existing facility.
- c. The relocation of a facility from one installation to another.
- d. Installed equipment made a part of thefacility, related site preparation, excavation, filling, landscaping, orother land improvements.

# District engineer

Functions as the operating arm of a division engineer, and isresponsible for supervision of major construction programs for multipleprojects within an assigned geographical area.

# Division engineer

One of several division engineers, U.S. Army Corps of Engineers, whosupervise the activities of certain District Engineers and are theintervening management level between the Commander, U.S. Army Corps of Engineers and District Engineers (for example, U.S. Army Engineer Division, North Atlantic).

## Environmental data groupings

Groupings of environmental data layers that share similarcharacteristics or concerns. These groupings would be displayed in a SDMS oron an overlay map.

# Environmental stewardship programs

Those environmental, natural, and cultural resource programs thathave been identified for

inclusion in the real property environmentaloverlays and discussed in the environmental, natural, and cultural resourcesbaseline analysis element of the LRC.

# **Expansion capability**

The potential of an installation to accept the stationing of additional units, activities, or functions.

#### **Facility**

Any interest in land, structure, or complex of structures togetherwith any supporting road and utility improvements necessary to support thefunctions of an Army activity or mission. A facility includes the occupiablespace it contains. The class of facility is identified by a 5-digitconstruction category code in AR 415–28, table 1. Also called a realproperty facility (RPF).

# Facility category group (FCG)

An aggregation of one or more real property assets that have likefunctional purpose and the same unit of measure. Each FCG is defined by themake up of the category codes it contains. (See AR 415–28 forcomposition of FCGs.)

# **Funding streams**

The resource requirements necessary to accomplish the CIS duringthe out years (last four years) of the POM. They are based on project listingsjustified by the CIS, but without the detailed justification required forprojects in the first two years of the POM period.

# Installation

An aggregation of contiguous or near contiguous, commonmission-supporting real property holdings under the jurisdiction of DOD or astate, the District of Columbia, territory, commonwealth, or possession, controlled by and at which an Army unit or activity (active, USAR, or ARNG) is permanently assigned.

# Installation commander

Commanding officer of an installation. The commander of a militarytable of organization and equipment or table of distribution and allowanceunit or activity who does not otherwise have responsibility for land, buildings, and fixed improvements is not an installation commander.

# Installation Design Guide (IDG)

A document prepared by an installation which provides specificguidance on the exterior and interior design parameters for theinstallation. All installation RPM improvements, renovation projects, andnew construction must comply with the IDG. It may be as simple or ascomprehensive as desired to achieve aesthetically pleasing working and livingenvironments.

# **Integrated Facilities System (IFS)**

An automated information evaluation system

that encompasses lifecycle management of real property resources.

## Long-range requirement

Any structure, multi-use structure, complex, range area, land area, or program identified in the RPMP as necessary to meet the assigned mission or support requirements of the installation.

# Major Army command (MACOM)

For purposes of this regulation, MACOMs are as follows:

Eighth U. S. Army (EUSA)

Forces Command (FORSCOM)

Military Traffic Management Command (MTMC)

U.S. Army Europe and Seventh Army (USAREUR)

U.S. Army Health Services Command (HSC) U.S. Army Information Systems Command (USAISC)

U.S. Army Intelligence and Security Command (INSCOM)

U.S. Army Materiel Command (AMC)

U.S. Army Military District of Washington (MDW)

U. S. Army Pacific (USARPAC)

U. S. Army South (USARSO)

U.S. Army Training and Doctrine Command (TRADOC)

U.S. Military Academy (USMA)

# Master planning area (OCONUS)

U.S. Army installations and real property holdings within a specificgeographic area that are grouped together and designated as a master planningarea for development of a single integrated master plan. The master planningarea may be an entire military community or a military installation.

# **Master Planning Instructions (MPI)**

Master planning implementing information published by USACE whichprescribe supplemental guidance and procedures for the development of RPMPs.

# Military Construction, Army (MCA)

The program by which Army facilities are planned, programmed,designed, budgeted, constructed, and disposed of during peacetime and undermobilization conditions. The program also includes the acquisition of realestate and other supporting activities.

# Planning, Programming, Budgeting, and Execution System (PPBES)

The Army's primary resource management system which is now in abiennial cycle. It constitutes a major decision making process. It tiesplanning, programming, and budgeting together. It forms the basis forbuilding a comprehensive plan in which budgets flow from programs, programsflow from requirements, requirements from missions, and missions fromnational security objectives. The patterned flow —from end purpose toresource cost—defines requirements in

progressively greater detail. The system integrates centrally managed programs for manpower; research, development, and acquisition; and stationing and construction. The systemalso integrates the operations and maintenance, Army (OMA) budgets of the MACOMs and operating agencies, and MACOM needs for manpower, housing, and construction. It supports budget preparation from installation to departmental level. Itreviews execution of the approved program budget by both headquarters and field organizations. During execution, it provides feedback to the planning, programming, and budgeting process.

# Program and Budget Guidance (PBG)

Publishes resource guidance to MACOM, program executive offices, and other operating agencies. The guidance covers force structure andassociated manpower, appropriations of immediate interest, such as OMA, MCA, and AFH, procurement appropriations, and construction using trust funds and nonappropriated funds. It is published five or six times during thebiennial PPBES cycle — in January, soon after the President's budgetgoes to Congress, in the spring, following publication of the TAP, and in thefall to record results of resource management updates and probable fiscalguidance. In the second year of the PPBES cycle, the President may submit anamended budget, and if he does, HQDA will issue a PBG with updates. A PBGreflecting the new program follows submission of the POM in the spring, and afall PBG reflects Army budget estimates.

# Program Objective Memorandum (POM)

The primary means for the Army leadership to allocate resources tosupport Army roles and missions. It translates planning decisions, Office, Secretary of Defense (OSD) programming guidance, and congressional guidanceinto a detail allocation of forces, manpower, and funds. It presents the Army's proposal for a balanced allocation of its resources among centrallymanaged programs for manpower; operations; research, development, and acquisition; and stationing and construction within specified constraints. OSD reviewsthe POM and modifies it to reflect program decisions. The approved programprovides the basis for Army budget estimates.

# Real property allowance criteria

Authorized facilities or space planning criteria for a given unit, activity, or function. ACTS is the primary source of space planning criteria.

## Real property inventory (RPI)

A detailed inventory of each reportable item of real property. Itserves as the basic source of information for the category, status, cost, area, capacity, condition, use, construction material, and capital improvements foreach item of real property as defined in AR

415–28. The RPI ismaintained at installation level and in the aggregate at HQDA.

# Real Property Maintenance (RPM)

Program element 78 (K account)—maintenance and repair ofreal property (includes maintenance and repair of buildings, structures, grounds, and utilities systems within delegated authorization limits) and program element 76 (L account)—minor construction activities (includeserection, installation, or assembly of a new facility and addition, expansion, or alteration of existing facilities within delegated authorization limits). J account, Operation of Utilities, and M account, Engineering Support, are included in base operations account (BASOPS).

## Real Property Master Plan (RPMP)

The installation commander's plan for the management anddevelopment of theinstallation's real property resources. It analyzes and integrates the plansprepared by the DEH and other garrison and tenant activities, higher-headquarters, and those of neighboring communities to provide for orderlydevelopment of real property resources. A complete RPMP forms the foundationfor the development for all peacetime facility management and constructiondevelopment activities on the installation.

## Real Property Planning Board (RPPB)

A board consisting of members of the command, operational, engineering, planning, and tenant interests of the installation or community that advises the installation commander on planning decisions.

# Resource Management Plan (RMP)

An Installation's complete DEH program and the strategy toaccomplish it. It consolidates DEH plans into a single integrated plan thatreflects all major requirements, initiatives, actions, and objectives up tosix years into the future. The RMP serves as the basis for URR and CommandBudget Estimate (CBE) preparation.

# Spatial database management system (SDMS)

The technology that includes geographic information systems (GIS), computer aided design and drafting systems, automated mapping/facilities mapping systems, or any other system described by other commonly accepted terminology which implies the automated use and employment of spatial datain the decision support/corporate database concept.

# **Tabulation of Existing and Required Facilities (TAB)**

A numeric report of facility allowances, requirements, excesses, andshortfalls. The TAB may be produced at the level of either individualfacility category code or FCG. (See AR 415–28 for a description ofFCGs.) Where available, the Real Property Planning Analysis System (RPLANS)as modified to reflect specific user/mission needs, may be used to

producethe TAB and will be recognized by HQDA as part of the justification of construction programs.

# Tenant unit, agency, or activity

A unit, agency, or activity of one command that occupies facilities on an installation of another command and receives support services from thatinstallation.

# The Army Plan (TAP)

A plan which documents Army leadership policy and provides resourceguidance. It outlines national military strategy and security policy for theArmy, states the Army's priorities within expected resource levels, and guidesdevelopment of the total Army program and budget. It records the Armyobjective force and provides additional guidance for bridging the gap betweenthe planning force and the programmed force.

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